

# The Utah Legislature's Tax Overhaul Plan

Published: Wednesday, 27 February 2019 12:43

Written by: Questions?

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## The Utah Legislature's Tax Overhaul Plan – 3/5/19 Update

HB441 Tax Equalization and Reduction Act, sponsored by Representative Tim Quinn

The bill is an attempt to modernize Utah's tax structure to keep pace with Utah's changing economy. It had its first hearing on 3/1/19, in House Revenue and Taxation Standing Committee.

**The bill passed out of committee by a vote of 12 to 2 and was placed on the 3<sup>rd</sup> Reading Calendar. It will get a hearing on the floor of the House on 3/5/19, at 6pm.**

A summary of Rep. Quinn's presentation follows:

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## Tax Equalization and Reduction Act

Principles, Major Changes, and Impacts Summary - 02/26/2019

### Principles of Tax Reform

- **Broaden the sales tax base in all sectors**
- **Minimize tax pyramiding and avoid disruptions**
- **Anticipate future new economic activity**
- **Eliminate exemptions where practical**
- **Implement excise tax where sales tax expansion is not practical**
- **Structure implementation to:**
  - Phase-in the reduced sales tax rate to ensure assumptions are validated
  - Make sales tax base expansion/rate reduction and income tax provisions coincide as much as possible for taxpayers.
- **Hold harmless provisions for local option sales taxes**
  - Maintain statewide local rates (1.0% + 0.25%)
    - Excess revenue retained for hold harmless distribution
  - Reduce local option rates proportionate to new base

### Overall Revenue Neutrality

**An expanded base is offset by decreased rates**

- **The General Fund's tax base is broadened by an estimated \$36 Billion**
  - Bring a significant number of services, including some construction inputs and professional services, into the sales tax base
  - 0.075% transfer tax on all real estate transactions other than refinances generates about \$18 million
  - 1% premium tax on commercial medical insurance generates about \$66 million
  - Eliminate 15 current sales tax exemptions to generate approximately \$72 million
- **These increases in the base are offset by:**
  - Sales tax rate reduction to 3.10%
  - Income tax rate reduction to 4.75%
  - Expanded Utah Personal Exemption for low-to-middle income Utahns
  - EITC for Utahns experiencing intergenerational poverty
  - Expanded retiree tax credit

## IMPLEMENTATION

Implementation structure that phases-in the reduced sales tax rate to ensure assumptions are validated

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- Jan. 1, 2020 – state sales and use tax rate reduced from 4.7% to 3.9%
- Oct. 1, 2020 – if sales and use tax revenue collections meet or exceed revenue estimate, state rate reduced from 3.9% to 3.1%
- Fiscal Year 2020-2021 – any revenues collected in excess of revenue estimates put into restricted account to be used to lower sales and use tax rates

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**Yesterday (2/26/19) the Utah Legislature revealed its tax overhaul plan.**

The plan marks the beginning of the Governor's and Legislature's attempt to modernize Utah's tax structure to keep pace with a changing economy.

For detailed information about the Governor's proposals click [here](#).

For news reports which detail the Legislature's plan click [here](#) and [here](#).

We focus our attention on:

- Reduction of sales tax rate from 4.7% to 3.1%
  - elimination of sales tax exemptions for businesses and services that are currently not required to pay sales tax.
- Reduction of income tax rate from 4.95% to 4.75%
  - expand personal exemptions for low to middle income earners
  - implement a targeted state earned income tax credit (EITC)

## WHAT WE LIKE

We are encouraged to see light shined on businesses that are exempt from sales tax. Eliminating those tax exemptions expands responsibility for raising revenue to fund vital government services and infrastructure.

We are pleased the legislature included a targeted EITC for families experiencing intergenerational poverty. These working families earn less than \$13,000 annually on average. The federal EITC ups their income by over \$3000. A state EITC will provide another \$300 on average and up to \$650 depending on income and number of kids. For many, this income boost will be the push needed to get their children out of

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poverty.

## ROOM FOR IMPROVEMENT

We are concerned about using this year's temporary surplus to permanently lower the income tax rate from 4.95% to 4.75%. While a 0.2% reduction may seem minor, the decrease will harm Utah's chronically underfunded schools.

Utah's education system is predominately funded by state income tax revenue. Estimates show that for every 0.1 percent reduction in income tax rates, education funding will be reduced by \$100 million. Last week's [Children's Budget Report](#) found that Utah's education budget has been falling and remains below where it was a decade ago, before the Great Recession, so it can hardly afford to take another \$200 million reduction.

Adding to our concern is Utah's income tax is [regressive at the top end](#), meaning that low to middle income families will continue paying a higher percent of their income to fund education than higher earning families.

## CONCLUSION

As the bill goes through the public hearing process in the final weeks of the legislative session, Voices will monitor and provide input to ensure that Utah's tax system is equitable and a shared responsibility among citizens and businesses alike.